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12 February 2007



South
Cambridgeshire
District Council

To: Chairman – Councillor RE Barrett

Vice-Chairman - Councillor R Hall

Members of the Licensing Committee – Councillors Mrs PM Bear, EW Bullman, Mrs SM Ellington, Mrs A Elsby, Mrs SA Hatton, Mrs HF Kember, RB Martlew, RM Matthews, DC McCraith, Mrs CAED Murfitt, A Riley, Mrs HM Smith,

Mrs DSK Spink MBE and

Councillor MP Howell, Environmental Health Portfolio Holder

Dear Councillor

You are invited to attend a joint meeting of the ENVIRONMENTAL HEALTH PORTFOLIO HOLDER AND LICENSING COMMITTEE, which will be held in the COUNCIL CHAMBER, FIRST FLOOR at South Cambridgeshire Hall on TUESDAY, 20 FEBRUARY 2007 at 10.00 a.m.

Yours faithfully **GJ HARLOCK** Chief Executive

Requests for a large print agenda must be received at least 48 hours before the meeting.

	AGENDA	PAGES
1.	APOLOGIES FOR ABSENCE	PAGES
2.	DECLARATIONS OF INTEREST	
3.	MINUTES OF LAST MEETING To confirm that the minutes of the meeting held on 16 October 2006 are a correct record.	1 - 4
4.	ADOPTION OF DRIVING TEST FOR PRIVATE HITE AND HACKNEY CARRIAGE DRIVERS - RECOMMENDATION TO CABINET The appendices are available in hard copy only.	5 - 8
5.	PRIVATE HIRE AND HACKNEY CARRIAGE VEHICLE LICENSING CONDITIONS - RECOMMENDATION TO CABINET Appendix B available in hard copy only.	9 - 22
6.	PRIVATE HIRE AND HACKNEY CARRIAGE DRIVER APPLICATION GUIDE - RECOMMENDATION TO CABINET Appendix B available in hard copy only.	23 - 32
7.	PRIVATE DRIVER LICENSING CONDITIONS - RECOMMENDATION TO CABINET Appendix B available in hard copy only.	33 - 44

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SOUTH CAMBRIDGESHIRE DISTRICT COUNCIL

At a joint meeting of the Environmental Health Portfolio Holder and Licensing Committee held on Monday, 16 October 2006 at 10.00 am

PRESENT: Councillor RE Barrett – Chairman Councillor R Hall – Vice-Chairman

Councillors: Mrs PM Bear EW Bullman

Mrs SM Ellington Mrs A Elsby
Mrs SA Hatton RMA Manning
RB Martlew DC McCraith
Mrs CAED Murfitt A Riley

Officers: Dale Robinson, Catriona Dunnett, Myles Bebbington and Maggie Jennings.

1. APOLOGIES FOR ABSENCE

1.1 Apologies for absence were received from Councillor Mrs HF Kember, RM Matthews, Mrs HM Smith and Mrs DSK Spink MBE

2. DECLARATIONS OF INTEREST

2.1 None.

3. MINUTES OF LAST MEETING

3.1 The minutes of the meetings held on 10 August and 19 September 2006 were agreed as correct records.

4. GAMBLING ACT 2005 - ADOPTION OF POLICY

- 4.1 Members considered the Gambling Act draft Licensing Policy and covering report and noted that
 - the Government had extended the timescale for the Council to approve and publish its policy; this was now 31 March 2007
 - the first date for accepting applications would be 30 April 2007
 - further guidance would be issued by the Gambling Commission regarding the suitability and layout of casino premises
 - this authority had not passed a `no casino' resolution, but was aware that it had the power to do so
 - four letters had been received as a result of the consultation process
- 4.2 Some Members voiced their concern in reviewing the policy as training had not yet been given to Members on the Gambling Act, however on taking a vote it was agreed that consideration of the policy should continue. Members noted that training was scheduled for Friday, 17 November and all those present, except Cllr Mrs A Elsby who would be on holiday, indicated that they would be attending the training session. The Chief Environmental Health Officer informed Members that the policy could be re-examined if they felt it was necessary once they had received training, and reassured them that the policy before them complied with the appropriate legislation.

- 4.3 General discussion ensued relating to the following:
 - Posters advertising GamCare Helpline should be prominently displayed
 - Defer consideration of a `no casino' resolution until regulations from the government had been received
 - This legislation did not apply to Bingo premises unless the stake money was in excess of £2000
 - Confirmation was given that it was the premises or land that were licensed and not the person
 - Surprise was expressed that neither the Police nor the CAB had responded to the consultation
- 4.4 Careful consideration was then given to the contents of the policy and as a result, the following amendments were made:
 - para 7.8 delete *with* in the sentence named department *with* whom the Licensing Authority
 - paras 6.4, 9.2 and 10.2 delete *ordinarily* in the last bullet point ... cash terminals are *ordinarily* separate from
 - para 8.1 delete *both* and *and proportionate, or* in the sentence ... that door supervision is *both* necessary *and proportionate, or* if there is clear
- In conclusion, it was agreed that a most frequently Question and Answer format regarding the Gambling Act policy be placed on the council's website and an information sheet to be provided for members in advance of the training session.
- The Licensing Committee, subject to the amendments listed above,

RECOMMENDS

to the Environmental Health Portfolio Holder that the Gambling Act 2005 Statement of Policy as attached as Appendix C to the agenda be approved and ratified and adopted by Cabinet and Council.

DECISION BY THE ENVIRONMENTAL HEALTH PORTFOLIO HOLDER

The Environmental Health Portfolio Holder

RECOMMENDS	to Cabinet and Council that the Gambling Act 2005 Statement of Policy be approved.
	The Meeting ended at 11.20 a.m.

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SOUTH CAMBRIDGESHIRE DISTRICT COUNCIL

REPORT TO: Environmental Health Portfolio Holder 20 February 2007

& Licensing Committee

AUTHORS: Corporate Manager Health & Environmental Services/ Licensing

Officer

ADOPTION OF DRIVING TEST FOR PRIVATE HIRE & HACKNEY CARRIAGE DRIVERS

Purpose

1. A recommendation by the Environmental Health Portfolio Holder and the Licensing Committee to Cabinet for the adoption of a formal driving test, carried out by the Driving Standards Agency, for all new applicants for Private Hire and Hackney Carriage driver's badges.

Background

- 2. The Local Government (Miscellaneous Provisions) Act 1976, Part II and the Town Police Clauses Act 1847, creates a statutory duty for Local Authorities to licence Private Hire and Hackney Carriage drivers. In carrying out this function the Licensing Authority has a duty to ensure that public safety is paramount whether it is to prevent direct danger to the passenger from the driver of the vehicle or danger to the passenger and other members of society from the vehicle itself. The provision of a service to the public should be accessible and safe.
- 3. Under current legislation the licensing Authority must not grant a Private Hire or Hackney Carriage drivers licence unless they are satisfied the applicant is fit and proper to hold such a licence. In ascertaining this, the Local Authority has the powers to ask the applicant to submit information, as it considers reasonable.

Considerations

- 4. South Cambridgeshire District Council currently requires applicants to submit an enhanced criminal records check, a satisfactory medical check (carried out by a GP) and a satisfactory check confirming their current DVLA driving licence. The introduction of a Driving Standards test would be added to this list as an additional way of determining a person's fitness to hold a licence.
- 5. The Driving Standards Agency (DSA) is the Government appointed agency charged with setting driving standards and carries out all driving tests in Great Britain. It is responsible for 1.9 million driving tests taken in Great Britain each year on LGV's, PCV's, cars, motorcycles and other special vehicles. The assessment designed specifically for Hackney Carriages and private Hire drivers costs £58.00 (£70.50 if taken on a Saturday or in the evenings) and takes approximately 35 minutes, the exact details are explained in **Appendix A**.
- 6. It is not intended to introduce the test retrospectively for existing drivers unless there are serious concerns as to their fitness to hold a licence due to driving problems. Where these concerns are held, it would be for the Licensing Officer to determine whether the test should be taken and each case must be decided on its individual

merits, any such decision would have an appeal process in accordance with Council procedures.

- 7. Any applicant who fails the DSA test would have a right of appeal through the Driving Agency procedures. The grant of a DSA pass certificate would not automatically give the holder a right to obtain a licence with this Authority and any subsequent application for a drivers licence would be subject to the normal procedures and checks as referred to in paragraph 4.
- 8. The Government supported vocational qualifications for Taxi & Private Hire trades was also considered. These qualifications are run by an organisation called Go Skills and are nationally recognised vocational qualifications for the taxi and PHV trades. Areas of training cover customer care, including how best to meet the needs of people with disabilities and other sections of the community, and also topics such as the relevant legislation, road safety, the use of maps and GPS, the handling of emergencies, and how to defuse difficult situations and manage conflict.
- 9. This was considered to be a good initiative however it had the disadvantages of: -
 - (a) Being largely available to the London Area
 - (b) A cost in excess of £500
 - (c) Take time to obtain i.e. approximately 70 hours

It was therefore felt that requiring this qualification would be overly restrictive and not in compliance with the Governments own best practice guidance.

10. There are currently 81 Authorities in the country that have adopted this testing procedure with another 20 currently at a similar stage to SCDC. Nearby authorities that have adopted this scheme include Bedford and South Bedfordshire whilst St Edmundsbury are considering its worth.

Options

11. Members may approve the recommendations, reject them or amend them.

Implications

12.	Financial	There are no financial implications to the Council
	Legal	Any right of appeal for failing the DSA test would lie with the
		Driving Standards Agency.
		Any applicant may appeal to a Magistrates Court in compliance with both the Local Government (Miscellaneous Provisions) Act
		1976 and the Human Rights Act (right to a fair hearing) if they
		feel the procedures adopted by the Council are unreasonable.
	Staffing	There are no staffing implications arising from this report
	Risk Management	N/A
	Equal Opportunities	Applications for the test are welcomed form all persons subject to provisions of legislation

Consultations

13. During August and September 2006 the Trade was consulted on the proposals. All Operators were contacted and asked for their views. Of the 132 licensed Operators 4 replied and all but one were in favour of the proposed test as detailed in **Appendix B**.

Effect on Annual Priorities and Corporate Objectives

14.	Affordable Homes	Not applicable
	Customer Service	Improvement in standards of drivers will benefit the general public
	Northstowe and	Not applicable
	other growth areas	
	Quality, Accessible	See customer service
	Services	
	Village Life	The provision of a safe and reliable transport system assists this
		objective
	Sustainability	N/A
	Partnership	This is a partnership working with Government agencies

Conclusions/Summary

15. The standard of driving is the single biggest area of complaint by customers using South Cambridgeshire Licensed vehicles. Erratic driving, speeding and generally driving without consideration to the needs of the passengers are recurring themes. The introduction of a nationally approved test completed by a Government appointed agency would address a number of these concerns and would help in building confidence between the trade and the travelling public.

Recommendations

16. The Environmental Health Portfolio Holder and Licensing Committee is requested to recommend to Cabinet that:

All new applicants or existing drivers who have allowed their licenses to lapse in any manner are required to undertake and pass the Driving Standards Agency test for Private Hire and Hackney Carriages before being granted a licence by South Cambridgeshire District Council except,

- (i) Where an applicant for a Private Hire or Hackney Carriage drivers licence has successfully completed all the Go Skills vocational qualification modules and/or
- (ii) Where an applicant already holds the Institute of Advanced Motoring qualification the DSA driving test shall be waived.

Background Papers: the following background papers were used in the preparation of this report: Local Government (Miscellaneous Provisions) Act 1976 Driving Standards Agency private Hire – Hackney Carriage Assessment pack.

Contact Officer: Myles Bebbington – Licensing Officer

Telephone: (01954) 71 3132

Dale Robinson - Corporate Manager - Health & Environmental

Services

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SOUTH CAMBRIDGESHIRE DISTRICT COUNCIL

REPORT TO: Environmental Health Portfolio Holder/ Licensing 20 February 2007

Committee

AUTHORS: Corporate Manager Health & Environmental Services / Licensing Officer

PRIVATE HIRE/ HACKNEY CARRIAGE VEHICLE LICENSING CONDITIONS

Purpose

1. A recommendation by the Portfolio Holder for Environmental Health and the Licensing Committee to Cabinet to amended conditions of licensing for Hackney Carriage and Private Hire vehicles.

Background

- 2. The Local Government (Miscellaneous Provisions) Act 1976 Part II and the Town Police Clauses Act 1847 creates a statutory duty for Local Authorities to licence Private Hire and Hackney Carriage vehicles. In carrying out this function the Licensing Authority has a duty to ensure that public safety is paramount whether it is to prevent direct danger to the passenger from the driver of the vehicle or danger to the passenger and other members of society from the vehicle itself.
- 3. Under current legislation the Licensing Authority has the powers to impose conditions that they consider reasonably necessary in order to promote public safety. Too restrictive an approach can work against the public interest - and can, indeed, have safety implications. The provision of a service to the public should be accessible and safe.

Considerations

4. The Governments best practise report, issued in October 2006, on the licensing of the Taxi & Private Hire trades states in relation to vehicle licensing;

'Normally, the best practice is for local licensing authorities to adopt the principle of specifying as many different types of vehicle as possible. Indeed, local authorities might usefully set down a range of general criteria, leaving it open to the taxi and PHV trades to put forward vehicles of their own choice, which can be shown to meet those criteria. In that way there can be flexibility for new vehicle types to be readily taken into account.'

- 5. The guidance also makes it clear that the public should have reasonable access to taxi and PHV services, because of the part they play in local transport provision. It also stresses that licensing requirements which are unduly stringent will tend unreasonably to restrict the supply of taxi and PHV services, by putting up the cost of operation or otherwise restricting entry to the trade.
- 6. The Hackney Carriage and Private Hire vehicle licensing requirements have been reviewed (The existing conditions (**Appendix A**) were last reviewed in 1999). In recommending the proposed new set of conditions (**Appendix C**) consideration has been given to the Department of Transport Best practise on Taxi & Private hire

vehicle licensing, views from the trade, conditions of licensing by neighbouring authorities and the need to promote public safety.

- 7. The main changes proposed within the new conditions relate to the following areas:-
 - Type of vehicle with consideration to access and egress. Restricted or inappropriate access or egress could be a safety risk in the case of an accident. Clear guidelines on types of vehicles prevent unsuitable or inappropriate vehicles from being licensed.
 - Age of vehicles when first presented for licensing. Age restriction on initial licensing will promote the use of newer and safer vehicles within the trade.
 - General Safety and maintenance of vehicles to promote issues of public safety
 - Transfer of licence. It is essential that records of ownership are kept up to date for both Local Authority enforcement and partnership working primarily with the Police. Failure to notify a transfer would now be an enforceable matter.
 - Penalties for failure to comply with licensing conditions. The addition of this
 wording assists in promoting the conditions in general by making it clear that the
 Licensing Authority takes seriously any breaches.

The proposals are intended to maintain and improve the safety of the travelling public and improve the standard of licensed vehicles within the District.

Options

- 8. Members may adopt the following options
 - (a) Agree the proposed conditions as recommended at Appendix C.
 - (b) Reject the proposed conditions as recommended at Appendix C.
 - (c) Amend the conditions attached as Appendix C.

Implications

9.	Financial	Conditions relating to reduced Licensing Fees will result in a
		small reduction of income for the Licensing Authority
	Legal	As referred to in the report.
		Any applicant for a Private Hire Vehicle or Hackney Carriage Vehicle has a right of appeal to a Licensing sub-committee or a Magistrates Court if the application is refused on the grounds that the vehicle does not meet the licensing conditions adopted by this Authority
	Staffing	There are no staffing implications resulting from this report
	Risk Management	N/A
	Equal Opportunities	The licensing regime promotes equal opportunity

Consultations

All existing vehicle proprietors were consulted seeking their written views and comments on the proposed changes. Those that replied have their letters attached as **Appendix B**. The general view was in support of the proposed conditions. Constructive comments particularly in respect to the age of vehicles and the engine capacity, have been considered and the proposed conditions amended to accommodate these, whilst still ensuring that public safety and high standards are maintained

Effect on Annual Priorities and Corporate Objectives

11.	Affordable Homes	Not applicable
	Customer Service	The improvements in standards will benefit the general public
	Northstowe and other growth areas	Not applicable
	Quality, Accessible Services	As referred to in paragraph 5, relating to access of the service to the general public
	Village Life	The provision of a safe and reliable transport system assists this objective licensing controls are there to ensure the community is not put at risk
	Sustainability	N/A
	Partnership	Enforcement of conditions is regularly carried out as a partnership working with Police and Vehicle inspectorate

Conclusions/Summary

12. The intention is to ensure that South Cambridgeshire's Licensing conditions promote public safety, reflect Government guidance whilst at the same time not being unnecessarily onerous on both the existing trade and those wishing to enter the trade. Careful consideration has been given to the comments made by the trade in preparing this report for members. The revision of these conditions would as far as is practicable ensure that vehicles maintain a high standard and offer a safe service to the general public.

Recommendation

13. The Environmental Health Portfolio Holder and Licensing Committee are requested to recommend to Cabinet the adoption of the new set of conditions as attached in Appendix C.

Background Papers: the following background papers were used in the preparation of this report:

Local Government (Miscellaneous Provisions) Act 1976 Town Police Clauses Act 1847

DFT Taxi & Private Hire Vehicle Licensing – best practise guidance

Contact Officer: Myles Bebbington – Licensing Officer

Telephone: (01954) 713132

Dale Robinson – Corporate Manager Health & Environmental Services

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SOUTH CAMBRIDGESHIRE DISTRICT COUNCIL

VEHICLE LICENCE CONDITIONS PRIVATE HIRE VEHICLES AND HACKNEY CARRIAGES (1999-EDITION (1))

These conditions apply to both hackney carriages and private hire vehicles except where stated. The proprietor of the vehicle must ensure that the vehicle complies with the following conditions at all times and that the other requirements set out below are strictly complied with:

1. TYPE OF VEHICLE

The vehicle must be safe, comfortable and suitable in type, size and design for use as a private hire vehicle and must be:-

- (a) <u>Private Hire Vehicle</u>: not of such design and appearance as to lead any person to believe that the vehicle is a hackney carriage; or
 - <u>Hackney Carriage</u>: a "London" type taxi cab finished in the manufacturer's standard colour; or
- (b) a standard saloon type or estate/hatchback/mpv type car finished in the manufacturer's standard colour with a minimum of four doors (sports saloons, drop head coupes, convertibles or touring cars 4x4's will not be licensed); or
- (c) a vehicle specially adapted to carry disabled persons and approved by the Council; and
- (d) have an engine, the nominal cubic capacity of which is not less than 1300ccs; and
- (e) no more than five years old unless in an exceptionally well maintained condition; and
- (f) in a condition so as to comply at all times with all relevant statutory requirements. (Testing by the Council does not avoid the need for MOT certificates for all vehicles more than one year old. The MOT certificate must be produced on the Council's inspection and must have at least 3 months unexpired then).

2. COACHWORK

Vehicles must comply with the following:

- (a) the width of the rear part of the body, measured in 15cms below the top and 15cms. in front of the rear back-rest, shall not be less than 1.28m, this measurement to be made with both rear doors closed:
- (b) the minimum leg room for passengers using the rear seats shall be 22cms, the measurement to be taken from the rear door pillar to the nearest point of the rear seat squab;
- (c) all doors shall be capable of being opened from both the inside and the outside and to an angle of at least 60 degrees. Two windows capable of being adjusted and secured in any open or partly open position shall be fitted;
- (d) all glass fitted shall be safety glass, i.e. glass that if fractured does not fly into fragments capable of causing severe cuts;
- (e) broken, discoloured or cracked glass, either in the window, windscreen or other part of the vehicle shall be replaced at once;

Appendix A

- (f) every vehicle shall be refinished as often as necessary and all coachwork shall be maintained in a clean condition and in proper state of repair; and
- (g) if the vehicle is an estate or hatchback type car it must be fitted with a guard rail or other device of a type approved by the Council to separate the rear loading area from the passengers.

3. GENERAL

- (a) The vehicle must be fitted with either all radial or all crossply tyres and the spare wheel and tyre must be of the same type as those fitted to the vehicle (or according to the manufacturer's specification and, if used, then the vehicle must be used according to the manufacturer's advice);
- (b) The vehicle must be fitted on both sides with external rear view mirrors;
- (c) Two way radio equipment may not be installed without the prior approval of the Council's inspecting officer who may specify the position of the equipment to ensure safe operation;
- (d) All parts of the vehicle, its fittings and equipment both internal and external must be kept in an efficient, safe and clean condition and comply at all times with all relevant statutory requirements; and
- (e) The vehicle must at all times be insured to the satisfaction of the Council for fare paying passengers.

4. <u>SAFETY EQUIPMENT</u>

The proprietor shall provide and maintain in good order in the vehicle:

- (a) an efficient fire extinguisher (minimum capacity 0.6 kg) carried in a position so as to be readily available for use; and
- (b) a suitable first aid kit containing appropriate first aid dressings and appliances.

5. INTERIOR MARKINGS

The proprietor shall cause to be clearly marked and maintained inside the vehicle in such a position as to be clearly visible to persons conveyed therein:

- (a) the number of the licence;
- (b) the number of passengers prescribed in the Licence:
- (c) the statement in legible letters at least 1cm high "Complaints should be referred to the proprietor in the first instance, and if necessary, then to the Licensing Officer, South Cambridgeshire District Council, South Cambridgeshire Hall, Cambourne Business Park, Cambourne, Cambridge, CB3 6EA quoting all facts including the number of the private hire vehicle/hackney carriage licence";
- (d) the name of the proprietor; and
- (e) <u>Hackney Carriage</u>: the table of fares currently in operation.

6. <u>EXTERIOR SIGNS</u>

The proprietor shall ensure that:

- (a) Except where authorised in writing by the Licensing Officer under Section 75(3) Local Government (Miscellaneous Provisions) Act 1976, at all times the vehicle current licence plate provided by the Council is displayed; and
- (b) Private Hire Vehicle: No roof sign shall be displayed at any time.

<u>Hackney Carriage</u>: The vehicle is fitted with a roof sign not exceeding 500mm in length and 120mm in height and bearing the word "TAXI" illuminated in yellow on a black background and no other lettering to the front and the word "TAXI" or the proprietors' name, trading name and/or telephone number illuminated in red on a black background and no other lettering to the rear. Any alternative sign may not be displayed except with the written authority of the Licensing Officer and must in any event bear the words mentioned above and no others;

- (c) <u>Hackney Carriage</u>: The roof sign is maintained in good order and displayed at all times on the roof of the vehicle except:-
 - (i) when the vehicle is on hire for a wedding;
 - (ii) when it is necessary to accommodate passengers luggage by the use of a roof rack;
 - (iii) when the vehicle is being used for the proprietor or a person authorised by the proprietor for social, domestic or pleasure purposes;
 - (iv) otherwise with the prior approval in writing of the Licensing Officer.
- (d) <u>Hackney Carriage</u>: The roof sign is illuminated during the hours of darkness except when the vehicle is under hire.
- (e) <u>Private Hire Vehicle</u>: The vehicle shall not be licensed or be deemed to be licensed at any time if no current vehicle licence plate provided by the Council is displayed on the vehicle.
- (f) In certain circumstances the Council may authorise or require alternative or additional exterior signs subject to such further or substituted conditions as the Council may determine.

7. ADVERTISEMENT

Subject always to the Council's right to disallow any advertisement, no advertisement shall be displayed on the exterior of the vehicle except on advertisement panels with an area not exceeding 0.56sqm on the side doors.

8. <u>INSPECTION</u>

The proprietor shall submit the vehicle to the Council for inspection:

- (a) annually when the licence is due for renewal;
- (b) after any repair made necessary by an accident affecting the safety, performance or appearance of the vehicle or the comfort or convenience of passengers and the proprietor shall notify the Licensing Officer of any such accident within 72 hours; and
- (c) at any other time if so requested by the Licensing Officer.

9. CONVICTIONS

The proprietor shall, within seven days disclose to the Licensing Officer, in writing, details of any conviction arising from Court action imposed on him or, if the proprietor is a company, on any of its directors during the period of the licence.

Appendix A

10. CHANGE OF ADDRESS

The proprietor shall notify the Licensing Officer in writing of any change of address during the period of licence within seven days of such change taking place.

11. SURRENDER OF LICENCE

Except in situations to which Section 49 Local Government (Miscellaneous Provisions) Act 1976 applies (transfer of vehicles with licence), if the proprietor ceases to the use the vehicle for the purpose for which it is licensed he shall surrender the licence and return the <u>plate</u>, which remains the property of South Cambridgeshire District Council, to the Licensing Officer.

12. <u>DEPOSIT OF DRIVERS' LICENCES</u>

If the proprietor permits or employs any other person to drive the vehicle as a hackney carriage or private hire vehicle he shall, before that person commences to drive the vehicle, cause that person to deliver to him his hackney carriage or private hire vehicle driver's licence for retention until such time as the driver ceases to be permitted or employed to drive the vehicle or any other vehicle of his.

13. HACKNEY CARRIAGE: TAXIMETER

- (a) The vehicle shall be fitted with a taximeter visibly recording the passenger fare payable in conformity with such table of fares as may from time to time be approved by the Council;
- (b) The position of the taximeter shall be agreed by the Council's inspecting officer and shall be maintained at all times so that fare displayed can readily be seen by the passenger; and
- (c) The operation of the taximeter shall accord with any byelaws made by the Council.

14. <u>HACKNEY CARRIAGE: BYELAWS</u>

The vehicle must comply with the relevant provisions of the hackney carriage byelaws or be taken out of service as a hackney carriage until such time as the vehicle complies with the byelaws.

15. DISC CONDITIONS (PRIVATE HIRE VEHICLES)

The following condition applies ONLY if the Council has allowed in writing a disc to be used instead of a plate.

The Council has determined that under your Private Hire Vehicle Licence condition 6(f) (Exterior Signs) you may affix a Council approved and supplied disc to the front windscreen (instead of a plate at the rear) for all uses of the vehicle as a private hire vehicle where the driver is acting as a uniformed chauffeur under a written contract for one or more journeys. If any use of the vehicle as a private hire vehicle is made where there is no written contract or where the driver is not in uniform a plate shall be used at the rear of the vehicle. If neither plate nor disc is affixed or if there is any contravention of this provision the vehicle shall not be deemed to be licensed.

[NB: In Cambridge City certain Road Traffic Regulation advantages given to licensed vehicles in use as such may not be available unless a <u>plate</u> is used. You will need to observe the relevant requirements if you wish to claim those advantages.]

16. These conditions consolidate, amend and update previous vehicle licence conditions and will be effective upon renewals after 31st March 1999.

SOUTH CAMBRIDGESHIRE DISTRICT COUNCIL

PROPOSED VEHICLE LICENCE CONDITIONS PRIVATE HIRE VEHICLES AND HACKNEY CARRIAGES 2007 edition (1)

These conditions apply to both hackney carriages and private hire vehicles except where stated. The proprietor of the vehicle must ensure that the vehicle complies with the following conditions at all times and that the other requirements set out below are strictly complied with:-

1. TYPE OF VEHICLE

The vehicle must be safe, comfortable and suitable in type, size and design for use as a private hire vehicle and must be:-

- (a) <u>Private Hire Vehicle</u>: not of such design and appearance as to lead any person to believe that the vehicle is a hackney carriage; or
 - <u>Hackney Carriage</u>: a "London" type taxi cab finished in the manufacturer's standard colour; or
- (b) a standard vehicle finished in the manufacturer's standard colour with a minimum of four doors not including the tailgate (unless specifically adapted to be used as an access or egress point); or
- (c) a vehicle specially adapted to carry disabled persons and approved by the Council; and
- (d) have an engine, the nominal cubic capacity of which is not less than 1300ccs; (1500cc for diesel cars) Environmentally friendly vehicles such as hybrid vehicles, electric or LPG vehicles will be considered on their individual merits
- (e) no more than five years old from the date of its first registration when first presented for licensing. Luxury executive vehicles used for chauffeuring work may at the discretion of the licensing officer be given an exemption to this condition, subject to no vehicle being more than seven years of age from the date of its first registration; and
- (f) in a condition so as to comply at all times with all relevant statutory requirements. (Testing by the Council does not avoid the need for MOT certificates for all vehicles more than one year old. The MOT certificate must be produced on the Council's inspection and must have at least 3 months unexpired then).
- (a)
- (h) Where, by the removal of seats a vehicles original seating capacity is reduced to the maximum capacity of eight passenger seats, the redundant seat mountings must be rendered unusable. This must be done in such a way as to prevent the easy refitment of seats.

2. MAINTENANCE OF VEHICLE

(a) LIGHTING EQUIPMENT

All front and rear lamps including headlamps, stop lamps, directional indicators, hazard lamps and fog lamps shall be fully operational. Also lamp lenses shall be clean and free from any chips or cracks which affect the beam pattern or allow moisture to enter the light casing. Reflectors should be free of corrosion or similar defects.

(b) STEERING AND SUSPENSION

The steering shall be fully operational and comply with VOSA inspection regulations. The suspension shall be fully operational, free from any leaks and with no excessive bounce. All components to be in good working order.

(c) BRAKES

All brakes including the foot and handbrakes shall be in good working order and pull evenly in accordance with VOSA inspection regulations. All vehicles shall be fitted with a high level brake light

(d) TYRES AND WHEELS

All vehicles shall carry in accordance with manufacturers recommendations a correct fitting spare wheel and tyre and all necessary tools for wheel changing. All tyres including the spare tyre should be in a roadworthy condition and comply with all relevant statutory requirements. Tyres shall be of all radial or all crossply design

(e) SEATBELTS

All vehicles shall have fully operational seatbelts in the front and rear to accommodate all passengers. Seatbelts should be in good condition and not be frayed or torn. All seatbelts shall be mounted to the vehicle body (not vehicle seats unless specifically designed to do so) and adequately secured.

(f) HORN

The vehicles horn shall be fully operational and be adequately audible.

(g) HEATER

The vehicle shall be fitted with a fully operational heater, which can be adjusted according to the needs of the passengers

(h) WIPERS AND WASHERS

The correct size wiper blades shall be fitted and shall not be torn or frayed. The windscreen washers should operate correctly and fully.

3. <u>COACHWORK</u>

Vehicles must comply with the following:-

- (a) the width of the rear part of the body, measured from internal armrest to internal armrest 1.28m, this measurement to be made with both rear doors closed;
- (b) the minimum leg room for passengers using the rear seats shall be 22cms, the measurement to be taken from the rear door pillar to the nearest point of the rear seat squab;
- (c) all doors shall be capable of being opened from both the inside and the outside and to an angle of at least 60 degrees. Two windows capable of being adjusted and secured in any open or partly open position shall be fitted;
- (d) all glass fitted shall be safety glass, i.e. glass that if fractured does not fly into fragments capable of causing severe cuts;
- (e) Glass, either in the window, windscreen or other part of the vehicle shall not be broken or discoloured and shall be free from cracks in accordance with VOSA regulations;
- (f) All coachwork shall be maintained in a clean condition and in proper state of repair; and
- (g) if the vehicle is an estate or hatchback type car it must be fitted with a guard rail or other device of a type approved by the Council to separate the rear loading area from the passengers.

4. **GENERAL**

- a) The vehicle must be fitted with an internal rear view mirror and on both sides with external rear view mirrors:
- b) Two way radio equipment may not be installed without the prior approval of the Council's inspecting officer who may specify the position of the equipment to ensure safe operation;
- c) All parts of the vehicle, its fittings and equipment both internal and external must be kept in an efficient, safe and clean condition and comply at all times with all relevant statutory requirements; and
- d) The vehicle must at all times be insured to the satisfaction of the Council for fare paying passengers.
- e) The vehicle shall ensure that at all times whilst the vehicle is used on public roads there is a current vehicle excise licence in force for the vehicle
- f) Hackney Carriages vehicles shall at all times have a fare table issued by South Cambridgeshire District Council displayed within the vehicle in a clear and prominent manner.

5. <u>SAFETY EQUIPMENT</u>

The proprietor shall provide and maintain in good order in the vehicle:-

- (a) an efficient fire extinguisher (minimum capacity 0.6 kg) carried in a position so as to be readily available for use; with the identification number issued by the Council indelibly marked upon it and
- (b) a suitable first aid kit containing appropriate first aid dressings and appliances.

6. EXTERIOR SIGNS

The proprietor shall ensure that:-

- (a) Except where authorised in writing by the Licensing Officer under Section 75(3) Local Government (Miscellaneous Provisions) Act 1976, at all times the vehicle current licence plate provided by the Council is displayed; and
- (b) Private Hire Vehicle: No roof sign shall be displayed at any time Hackney Carriage: The vehicle is fitted with a roof sign not exceeding 500mm in length and 120mm in height and bearing the word "TAXI" illuminated in yellow on a black background and no other lettering to the front and the word "TAXI" or the proprietors' name, trading name and/or telephone number illuminated in red on a black background and no other lettering to the rear. Any alternative sign may not be displayed except with the written authority of the Licensing Officer and must in any event bear the words mentioned above and no others;
- (c) <u>Hackney Carriage</u>: The roof sign is maintained in good order and displayed at all times on the roof of the vehicle except:-
 - (i) when the vehicle is on hire for a wedding:
 - (ii) when it is necessary to accommodate passengers luggage by the use of a roof rack;
 - (iii) when the vehicle is being used for the proprietor or a person authorised by the proprietor for social, domestic or pleasure purposes;
 - (iv) otherwise with the prior approval in writing of the Licensing Officer.

- (d) <u>Hackney Carriage</u>: The roof sign is illuminated during the hours of darkness except when the vehicle is under hire.
- (e) <u>Private Hire Vehicle</u>: The vehicle shall not be licensed or be deemed to be licensed at any time if no current vehicle licence plate provided by the Council is displayed on the vehicle or is subject to condition 15.
- (f) In certain circumstances the Council may authorise or require alternative or additional exterior signs subject to such further or substituted conditions as the Council may determine.

7. ADVERTISEMENT

Subject always to the Council's right to disallow any advertisement, no advertisement shall be displayed on the exterior of the vehicle except on advertisement panels with an area not exceeding 0.56sqm on the side doors.

8. <u>INSPECTION</u>

The proprietor shall submit the vehicle to the Council or its appointed agents for inspection:-

- (a) annually when the licence is due for renewal;
- (b) after any repair made necessary by an accident affecting the safety, performance or appearance of the vehicle or the comfort or convenience of passengers and the proprietor shall notify the Licensing Officer of any such accident within 72 hours; and
- (c) at any other time if so requested by the Licensing Officer.

9. CONVICTIONS

The proprietor shall, within seven days disclose to the Licensing Officer, in writing, details of any conviction arising from Court action imposed on him or, if the proprietor is a company, on any of its directors during the period of the licence.

10. CHANGE OF ADDRESS

The proprietor shall notify the Licensing Officer in writing of any change of address during the period of licence within seven days of such change taking place.

11. TRANSFER OF LICENCE

If an owner/proprietor/co-0wner of a vehicle in respect of which the Council has granted a licence, transfers his/her interest in the vehicle, he/she shall within 14 days after the transfer give written notice of the transfer to the Council. That notice must contain the name and address of the person to whom the licensed vehicle has been transferred and the written consent to the transfer from the previous proprietor(s)/owner(s)11.

12. SURRENDER OF LICENCE

Except in situations to which Section 49 Local Government (Miscellaneous Provisions) Act 1976 applies (transfer of vehicles with licence), if the proprietor ceases to the use the vehicle for the purpose for which it is licensed he shall surrender the licence and return the plate, which remains the property of South Cambridgeshire District Council, to the Licensing Officer.

13. DEPOSIT OF DRIVERS' LICENCES

Appendix C

If the proprietor permits or employs any other person to drive the vehicle as a hackney carriage or private hire vehicle he shall, before that person commences to drive the vehicle, cause that person to deliver to him his hackney carriage or private hire vehicle driver's licence for retention until such time as the driver ceases to be permitted or employed to drive the vehicle or any other vehicle of his.

14. <u>HACKNEY CARRIAGE: TAXIMETER</u>

- (a) The vehicle shall be fitted with a taximeter visibly recording the passenger fare payable in conformity with such table of fares as may from time to time be approved by the Council;
- (b) The position of the taximeter shall be agreed by the Council's inspecting officer and shall be maintained at all times so that fare displayed can readily be seen by the passenger; and
- (c) The operation of the taximeter shall accord with any byelaws made by the Council.

15. HACKNEY CARRIAGE: BYELAWS

The vehicle must comply with the relevant provisions of the hackney carriage byelaws or be taken out of service as a hackney carriage until such time as the vehicle complies with the byelaws.

16. DISC CONDITIONS (PRIVATE HIRE VEHICLES)

The following condition applies ONLY if the Council has allowed in writing a disc to be used instead of a plate.

The Council has determined that under your Private Hire Vehicle Licence condition 6(f) (Exterior Signs) you may affix a Council approved and supplied disc to the front windscreen (instead of a plate at the rear) for all uses of the vehicle as a private hire vehicle where the driver is acting as a uniformed chauffeur under a written contract for one or more journeys. If any use of the vehicle as a private hire vehicle is made where there is no written contract or where the driver is not in uniform a plate shall be used at the rear of the vehicle. If neither plate nor disc is affixed or if there is any contravention of this provision the vehicle shall not be deemed to be licensed.

[NB: In Cambridge City certain Road Traffic Regulation advantages given to licensed vehicles in use as such may not be available unless a <u>plate</u> is used. You will need to observe the relevant requirements if you wish to claim those advantages.]

17. FAILURE TO COMPLY WITH CONDITIONS

Failure to comply with any of these conditions may result in the Council suspending, revoking or refusing to renew the licence and in certain circumstances, in prosecution. There is a right od appeal to the Magistrates Court.

These conditions consolidate, amend and update previous vehicle licence conditions and will be effective upon renewals after1st April 2007.

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SOUTH CAMBRIDGESHIRE DISTRICT COUNCIL

REPORT TO: Environmental Health Portfolio Holder/Licensing 20 February 2007

Committee

AUTHOR/S: Corporate Manager Health & Environmental Services / Licensing Officer

PRIVATE HIRE/HACKNEY CARRIAGE DRIVER APPLICATION GUIDELINES

Purpose

 A recommendation by the Environmental Health Portfolio Holder and the Licensing Committee to Cabinet for the adoption of guidelines for assessing applications for licensing of Hackney Carriage and Private Hire drivers.

Background

- 2. The Local Government (Miscellaneous Provisions) Act 1976 Part II and the Town Police Clauses Act 1847 creates a statutory duty for Local Authorities to licence Private Hire and Hackney Carriage drivers. In carrying out this function the Licensing Authority has a duty to ensure that public safety is paramount whether it is to prevent direct danger to the passenger from the driver of the vehicle or danger to the passenger and other members of society from the vehicle itself.
- 3. Under current legislation the licensing Authority must not grant a Private Hire or Hackney Carriage drivers licence unless they are satisfied the applicant is fit and proper to hold such a licence. In ascertaining this, the Local Authority has the powers to ask the applicant to submit information, as it considers reasonable.
- 4. At present this information includes a Driver and Vehicle License Authority (D.V.L.A) check to ascertain the history of the applicants driving licence. A Criminal Records Bureau check (C.R.B), a full medical examination and if adopted by members a driving test (this item is subject to a separate report).

Considerations

- 5. As part of an overall review of the Taxi and Private Hire licensing requirements for drivers, a set of guidelines to be followed by officers when determining the fitness of an applicant has been drawn up. These guidelines are designed to assist officers and members in achieving consistency when considering an application whilst still allowing for each application to be considered on its individual merits. They do not form any conditions of licensing.
- 6. Should members agree the guidelines, as laid out in **Appendix A**, they will apply to all applications for Private Hire and Hackney Carriage driver applications. By adopting a clear set of guidelines, applicants can have confidence in clearly knowing the normally expected standards of the Authority before submitting an application.
- 7. The guidelines are drawn from the Governments circular 13/92 on guidelines for applicants for Hackney Carriages and Private Hire Drivers licences, the Department of Transports best practise document issued in October 2006 and similar guidelines from neighbouring Authorities.

- 8. It is important that somebody using a Taxi or PHV late at night should be confident that the driver does not have an inappropriate criminal record and that the vehicle is safe. On the other hand if the supply of Taxis or PHV's has been unduly constrained by onerous licensing requirements, then that persons safety might be put at risk by having to wait for a Taxi or PHV to arrive; he or she might even be tempted to use an unlicensed vehicle with an unlicensed driver illegally plying for hire. It is felt that the guidelines proposed do strike a correct balance.
- 9. Any applicant that is refused a licence by the Corporate Manager Health and Environmental Services on the grounds that they do not meet the criteria laid out in the guidelines and is therefore considered not to be fit and proper to hold a licence will still have a right of appeal to Members of the Licensing Committee and Magistrates Court.

Options

- 10. Members may adopt the following options
 - (a) Agree the proposed guidelines as recommended at Appendix A
 - (b) Reject the proposed guidelines as recommended at Appendix A
 - (c) Amend the guidelines attached as Appendix A

Implications

11.	Financial	None arising from this report
	Legal	As referred to in this report.
		Any applicant for a Private Hire Vehicle or Hackney Carriage
		driving licence has a right of appeal to Members of the
		Licensing Committee and a Magistrates Court if the application
		is refused on the grounds that the applicant is not a fit and
		proper person.
	Staffing	There are no staffing implications resulting from this report
	Risk Management	N/A
	Equal Opportunities	The licensing regime promotes equal opportunity

Consultations

- 12. These guidelines form part of the application procedures and do not directly affect anyone currently licensed or constitute any licensing conditions for drivers. Legal Services has been consulted on these guidelines and had no adverse comments to make. Operating companies were also consulted and one response was received, as at **Appendix B** this response was in favour of the proposed guidelines and indicated that they should be stricter.
- 13. The proposed guidelines follow those of Peterborough City Council and the Governments circular 13/92 guidelines for applicants for Hackney Carriage and private Hire driver applications. Other neighbouring Authorities have no formal guidelines to assess applications from.

Effect on Annual Priorities and Corporate Objectives

14.	Affordable Homes	Not applicable
	Customer Service	The improvements in standards will benefit the general public
	Northstowe and	Not applicable
	other growth areas	

Quality, Accessible	As referred to in paragraph 5
Services	
Village Life	
Sustainability	
Partnership	Enforcement of conditions is regularly carried out as a partnership working with Police and Vehicle inspectorate

Conclusions/Summary

15. Drivers of Hackney Carriages and Private Hire vehicles are placed in a position of trust and often are expected to drive persons who are vulnerable. In addition they regularly collect people who may be going on holiday and therefore are privy to information about when properties may be empty. With this in mind it is imperative that those drivers that are licensed by the Authority are of the highest standard. The adoption of the guidelines would as far as is practicable ensure consistency of approach and that applicants achieve a high standard before being considered as fit and proper to undertake such work.

Recommendations

16. The Environmental Health Portfolio Holder and Licensing Committee are requested to recommend to Cabinet the adoption of the guidelines as attached in Appendix A.

Background Papers: the following background papers were used in the preparation of this report: Local Government (Miscellaneous provisions) Act 1976
Application procedure documents – Peterborough City Council
Government circular 13/92 guidelines for applicants of Hackney Carriage and Private Hire drivers licences

Contact Officer: Myles Bebbington – Licensing officer

Telephone: (01954) 713132

Dale Robinson, Corporate Manager Health & Environmental Services

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Minor traffic offences

Where a period of disqualification has been imposed due to the accrual of DVLA penalty points or for a single infringement, an application should not be considered until the DVLA driving licence has been restored for a period of 12 months. Should the DVLA demonstrate a further conviction since the disqualification period then a 12 month period should elapse from the date of the last conviction on the DVLA licence before an application is approved.

Offences covered under this section include:-

- MS10 Leaving a vehicle in a dangerous position
- MS20 Unlawful pillion riding
- MS60 Offences not covered by other codes as appropriate
- SP10 Exceeding goods vehicle speed limit
- SP20 Exceeding speed limit for type of vehicle excluding gods or passenger vehicles
- SP30 Exceeding statutory speed limit on a public road
- SP40 Exceeding passenger vehicle speed limit
- SP50 Exceeding speed limit on a motorway
- SP60 Undefined speed limit offence
- PL10 Driving without "L" plates
- PL20 Not accompanied by a qualified person
- PL30 Carrying a person not qualified
- PL40 Drawing an unauthorized trailer
- PL50 Undefined failure to comply with conditions of a provisional licence

Major traffic offences.

Where a period of disqualification has been imposed an application should not be considered until the DVLA driving licence has been restored for a period of 12 months and no further motoring conviction has been endorsed on it in that period. Should the DVLA demonstrate a further conviction since the disqualification period then a 12 month period should elapse from the date of the last conviction on the DVLA licence before an application is approved.

- CD10 Driving without due care and attention
- CD20 Driving without reasonable consideration to other road users
- CD30 Driving without due care and attention or without reasonable consideration for other road users
- IN10 Using a vehicle uninsured against third party risk
- BA10 Driving while disqualified by order of court
- BA20 Driving while disqualified under age

An application received which details one of the following offences on the DVLA driving licence (DD30, DD60, DD70, MS50) will normally be refused or a current licence suspended or revoked. The endorsement for these offences remains on the DVLA licence for a period of 11 years. An application will not

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normally be approved until the endorsement period has expired and it is shown that no further motoring convictions have been endorsed on it in that period.

DD30 Reckless driving

DD60 Manslaughter or culpable homicide while driving a vehicle

DD70 Causing death by reckless driving

MS50 Motor racing on the highway

Other offences covered as major offences

UT10 Taking or driving away a vehicle without consent or an attempt there at

UT20 Stealing or attempting to steal a vehicle

UT30 Going equipped to steal a vehicle

UT40 Taking or attempting to take a vehicle without consent, driving or attempting to drive a vehicle knowing it to have been taken without consent. Allowing oneself to be carried in or on a vehicle knowing it to have been taken without consent.

UT50 Aggravated taking of a vehicle

The above offences will be treated under the dishonesty and violence categories.

Driving whilst under the Influence of Alcohol

With a motor vehicle:-

An application with one conviction on the DVLA driving licence under this category should not be considered until a period of 36 months has elapsed since the restoration of the DVLA driving licence. More than one conviction of this type and the application should be refused until such time as only one of the convictions remains on the DVLA licence and a period of 36 months has elapsed since the restoration of the licence.

Offences under this section include

DR10 Driving or attempting to drive with alcohol level above limit

DR20 Driving or attempting to drive while unfit through drink or drugs

DR30 Driving or attempting to drive then refusing

DR40 In charge of a vehicle while alcohol level above limit

DR50 In charge of a vehicle while unfit through drink and drugs

DR60 Failure to provide a specimen for analysis in circumstances other than driving or attempting to drive.

DR70 failing to provide specimen for breath test.

Not in a motor vehicle

An isolated conviction/caution for drunkenness need not debar an applicant from gaining a licence. However a number of convictions/cautions for drunkenness could indicate a medical problem necessitating critical

examination. In some cases a warning may be sufficient or the application may be refused until a period of 36 months has elapsed since the last conviction/caution.

Drugs

An application should not be considered until a minimum of 3 years free of conviction/caution is shown or 5 years after detoxification treatment if he/she was an addict.

Offences in this category will include:-

- 1. Possessing controlled drug
- 2. Possessing controlled drug with intent to supply
- 3. Producing controlled drug
- 4.Importing drugs

Indecency Offences

An application should not be considered until a period of 3 years free of conviction/caution is shown, or if the applicant has been placed on the sex offender's register until that period of time has elapsed. Any application with a conviction/caution within this category will be put before the Licensing Committee for determination.

Offences within this category will include:-

- 1. Indecent exposure
- 2. Indecent exposure to the annoyance of residents
- 3. Indecent exposure with intent to insult a female
- 4. Unlawful sexual intercourse
- 5. Importuning
- 6 Gross indecency with a female
- 7. Gross indecency with a male
- 8. Indecent assault on a female
- 9. Indecent assault on a child under 16 years of age
- 10 Living off immoral earnings
- 11. Prostitution
- 12. Possessing or distributing obscene material
- 13 Buggery
- 14 Rape
- 15 Indecent or nuisance telephone calls.

Violence

An application should not normally be considered until a maximum period of 3 years free of conviction/caution is shown with the exception of 8,9 & 10 when 2 years for a single offence will be the appropriate period.

Offences in this category will include:-

- 1. Common assault
- 2. Assault
- 3. Grievous bodily harm
- 4. Actual bodily harm
- 5 Assault Police
- 6 Affray
- 7 Riot
- 8 Using threatening words or behaviour
- 9 Breach of the peace
- 10 Drunk & Disorderly
- 11 Common assault
- 12 Obstruction
- 13 Robbery
- 14 Possess offensive weapon/s
- 15 Possess firearm/s
- 16 Possess firearm with intent to use
- 17 Criminal damage
- 18 Violent disorder
- 19 Resist arrest
- 20 Arson

Dishonesty

It should be considered that it is comparatively easy for dishonest drivers to defraud the public by demanding more than the legal fare, it should also be noted that the Private Hire is not bound by a set fare structure and therefore is open to potential abuse by unscrupulous drivers. Customers often use the trade for going to airports and drivers are privy to the knowledge that premises are empty for periods of time. In addition overseas visitors can be confused by the change in currency and become "fair game" for an unscrupulous driver. For these reasons a serious view should be taken of any conviction/caution involving dishonesty. In general a period of not less than 3 years free of conviction should be requested before entertaining an application.

Offences in this category will include

- 1. Theft
- 2. Theft shoplifting
- 3. Theft employee
- 4. Theft from a vehicle
- 5. Burglary and theft from a dwelling
- 6. Burglary and theft non dwelling
- 7. Burglary aggravated
- 8. Fraudulent use
- 9. Handling
- 10. Receiving
- 11. Forgery
- 12. Conspiracy to defraud
- 13. Obtain money by deception
- 14. Obtain money by forged instrument

- 15. Deception
- 16. False accounting
- 17. False statement
- 18. Going equipped
- 19. Taking/driving or attempt to steal a vehicle
- 20. Allow to be carried in a stolen vehicle
- 21. Touting for hire car services
- 22. Perverting the course of justice
- 23 Plying for hire

Nothing in this criteria would remove an applicants right of appeal to the Licensing review panel or a magistrates court subject to the normal rules currently in place. Additionally we must still determine each application on individual merit.

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SOUTH CAMBRIDGESHIRE DISTRICT COUNCIL

REPORT TO: Environmental Health Portfolio Holder/Licensing 20 February 2007

Committee

AUTHORS: Corporate Manager Health & Environmental Services / Licensing Officer

PRIVATE HIRE DRIVER LICENSING CONDITIONS

Purpose

1. A recommendation by the Environmental Health Portfolio Holder and the Licensing Committee to Cabinet for the adoption of new drivers conditions for the licensing of Private Hire drivers.

Background

- 2. The Local Government (Miscellaneous Provisions) Act 1976 Part II and the Town Police Clauses Act 1847 creates a statutory duty for Local Authorities to licence Private Hire and Hackney Carriage drivers. In carrying out this function the Licensing Authority has a duty to ensure that public safety is paramount whether it is to prevent direct danger to the passenger from the driver of the vehicle or danger to the passenger and other members of society from the vehicle itself.
- 3. Under current legislation the Licensing Authority has the powers to impose conditions that they consider reasonably necessary. However case law dictates that conditions cannot be imposed upon Hackney Carriage drivers (<u>Port Talbot v Neath</u>).

Considerations

- 4. Once licensed, any Private Hire driver must comply with the current set of licensing conditions (Appendix A). Failure to comply with these conditions may result in suspension, revocation or in extreme cases a prosecution through the Magistrates Courts. Any driver that has a licence revoked or suspended for breach of the conditions will have a right of appeal to a Magistrates Court.
- 5. The public should feel safe in the knowledge that as far as reasonably possible the Authority has conditions in place to ensure that the driver is safe and acts in a reasonable manner. Requirements should take into account the Department of transport: Taxis and Private Hire vehicle licensing best practice guidance. As such conditions must be reasonable and promote the safety of the travelling public without being too onerous on the trade. The proposed conditions take into account the need to promote safety whilst not being too restrictive to those persons that wish to enter the trade.
- 6. As part of a review a new set of conditions have drawn up that reflect the changes in recent years within the trade and the need to continue to ensure that public safety remains a paramount reason for imposing licensing conditions. After careful consideration of the consultation responses a new set of conditions are proposed. Should members agree the new conditions, as laid out in **Appendix C**, they will, unless otherwise stated, apply to all licensed drivers.
- 7. The main proposals within the new conditions relate to the following areas:

- (a) Requirement for foreign applicants to supply a certificate of good conduct. The Criminal Records Bureau will not generally carry out checks on foreign applicants. Therefore this is the most appropriate way to ensure that such applicants have a satisfactory history
- (b) The power to revoke or suspend a licence for touting or plying for hire within another district boundary. This Authority has no powers to prosecute a driver plying for hire in another district and in general neighbouring Authorities rarely take action. Any vehicle picking up customers illegally would be liable to having their vehicle insurance made void in the case of an accident. It is currently the perception within the trade that touting is an offence worth taking the risk because the likelihood of any Authority taking action is minimal.
- (c) Granting of a one year licence for EU drivers. An EU licence would not indicate any traffic offences committed in the GB (i.e. speeding) and at present there is no method to check the history of the licence with the originating country. However an applicant with a GB licence has a full historical check carried out with the DVLA. Under legislation holders of EU licenses can hold a P/H or H/C license but it is for the Licensing Authority to determine the length of that licence
- (d) The requirement for all new applicants to take the DSA driving test prior to grant of a licence. The introduction of the DSA test is covered in detail by another report.

Options

- 8. Members may take the following options:
 - (a) Agree the proposed conditions as recommended at Appendix C
 - (b) Reject the proposed conditions as recommended at Appendix C
 - (c) Amend the conditions attached as at Appendix C

Implications

9.	Financial	None arising from this report
	Legal	As referred to in this report.
		Any Private Hire driver who has a licence refused, revoked or
		suspended has a right of appeal to a Magistrates Court.
	Staffing	There are no staffing implications resulting from this report
	Risk Management	N/A
	Equal Opportunities	The licensing regime promotes equal opportunity

Consultations

10. Over 900 operators and licensed drivers have been consulted on this matter. The replies are attached as **Appendix B**. In general, the response from the trade has been supportive of the changes.

Effect on Annual Priorities and Corporate Objectives

11.	Affordable Homes	Not applicable
	Customer Service	The improvements in standards will benefit the general public
	Northstowe and	Not applicable
	other growth areas	

Quality, Accessible	As referred to in paragraph 5
Services	
Village Life	The provision of a safe and reliable transport system assists this objective
Sustainability	N/A
Partnership	Enforcement of conditions is regularly carried out as a partnership working with Police and neighbouring authorities

Conclusions/Summary

12. Drivers of Private Hire vehicles are placed in a position of trust and often are expected to drive persons who are vulnerable. The revision of the conditions would as far as is practicable ensure that drivers maintain a high standard and offer a safe and trustworthy service to the general public.

Recommendation

13. The Environmental Health Portfolio Holder and Licensing Committee are requested to recommend to Cabinet the adoption of the Private Hire Driver Licensing Conditions attached at Appendix C.

Background Papers: the following background papers were used in the preparation of this report: Local Government (Miscellaneous Provisions) Act 1976

Town Police Clauses Act 1847

DFT Taxi & Private Hire Vehicle Licensing – best practise guidance

Contact Officer: Myles Bebbington – Licensing Officer

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Appendix A

SOUTH CAMBRIDGESHIRE DISTRICT COUNCIL

LICENCE CONDITIONS – DRIVERS' LICENCES

It is important that you read these conditions.

As a South Cambridgeshire Private Hire or Hackney Carriage Driver you are <u>NOT</u> permitted to ply for hire in the Cambridge City Boundary or at any of the taxi ranks within that area, which includes the Railway Station.

Any person caught doing so will be subject to investigation for breach of licence conditions with the possibility of suspension or revocation of their licence.

1. <u>CONDUCT OF DRIVER</u>

The driver shall:

- (a) afford all reasonable assistance with passengers' luggage;
- (b) at all times be clean and respectable in his dress and person and behave in a polite and orderly manner;
- (c) take all reasonable steps to ensure the safety of passengers conveyed in, entering or alighting from the vehicle driven by him;
- (d) not without the express consent of the passengers smoke, drink or eat in the vehicle during the course of a hiring;
- (e) not without the express consent of the passengers play any radio or sound reproducing instruments or equipment in the vehicle other than for the purpose of sending or receiving messages in connection with the operation of the vehicle; and
- (f) at no time cause or permit the noise emitted by any radio or other previously mentioned equipment in the vehicle which he is driving to be a source of nuisance or annoyance to any person, whether inside or outside the vehicle.

2. PASSENGERS

- (1) The driver shall not convey or permit to be conveyed in the vehicle a greater number of persons than that prescribed in the licence for the vehicle, provided however, for this purpose.
- (2) The driver shall not allow there to be conveyed in the front of any licensed vehicle beside him:-
 - (a) any child below the age of ten years; or
 - (b) more than one person;
 - and at all times the driver shall ensure compliance with any relevant regulations regarding seat belt and restraints.
- (3) The driver shall not without the consent of the passengers convey or permit to be conveyed any other person in that vehicle.
- (4) It is the driver's responsibility to ensure that for every journey there is appropriate third party insurance cover in the event of all passengers' personal injury.
- (5) *Unless further authorised by the Council in WRITING, this licence does NOT permit there to be conveyed in the vehicle in the course of business at any time any child under the age of 16,

<u>or</u> under the age of 18 who has special needs <u>or</u> under the age of 18 who is looked after by a local authority (for residential care only) if the journey is on behalf of a local authority or a self-governing (grant maintained) school or independent school or further education establishment, whether the journey is under contract directly by them or through volunteer or voluntary body directly engaged by them (including foster parents, adoptive parents or childminders) UNLESS in all of such cases there is another accompanying responsible adult in the vehicle at all relevant times.

3. LOST PROPERTY

- (1) The driver shall immediately after the end of any journey, or as soon as practicable thereafter, carefully search the vehicle for any property which may have been accidentally left there.
- (2) If any property accidentally left in a licensed vehicle by any person who may have been conveyed therein is found by or handed in to the driver, he shall take it as soon as possible and in any event within twenty-four hours if no sooner claimed by or on behalf of its owner to the Chief Executive officer or to the Property Store at Parkside Police Station, Cambridge or to Royston Police Station and leave it in the custody of the Chief Executive or the Officer in charge of the Police Station on their giving a receipt for it.

4. WRITTEN RECEIPTS

The driver shall if requested by the hirer or passenger of a licensed vehicle provide him with a written receipt for the fare paid.

5. <u>ANIMALS</u>

The driver shall not convey in any licensed vehicle any animal belonging to or in the custody of himself or the proprietor or operator of the vehicle and he shall ensure that any animal belonging to or in the custody of any passenger is adequately restrained and kept in such a position so as not to distract the driver or otherwise be a cause of danger or nuisance. In the case of hackney carriages guide dogs accompanied by their owners shall be carried free of charge.

The Disability Discrimination Act 1995 – Carriage of Guide, Hearing and other assistance Dogs in Taxis and Private Hire Vehicles came into effect on the 1st April 2001. This act means that no Taxi or Private Hire vehicle in this District may refuse to carry an assistance dog of a passenger, unless they hold a valid medical exemption notice. This exemption order is only issued if you have a medical condition that prevents you from the carriage of animals. Further details can be obtained from The Department of Environment Transport Regions, Zone 1/18, Great Minister House, 76 Marsham Street, London. SW1P 4DR.

6. PROMPT ATTENDANCE (PRIVATE HIRE VEHICLES ONLY)

The driver of a Private Hire Vehicle shall, if he is aware that the vehicle has been hired to be in attendance at an appointed time and place or he has otherwise been instructed by the operator or proprietor of the vehicle to be in attendance at an appointed time and place, punctually attend at that appointed time and place, unless unavoidably delayed or prevented.

7. COPY OF CONDITION

The driver shall at all times when driving any licensed vehicle carry with him a copy of these conditions and shall make it available for inspection by the hirer or any other passenger on request.

8. DEPOSIT OF LICENCE (PRIVATE HIRE VEHICLES ONLY)

If the driver is permitted or employed to drive a Private Hire Vehicle of which the proprietor is someone other than himself, he shall before commencing to drive that vehicle deposit his licence

with that proprietor for retention by him until such time as the driver ceases to be permitted or employed to drive the vehicle or any other vehicle of his.

9. CHANGE OF ADDRESS

The licensee driver shall notify the Licensing Officer in writing of any change of his address during the period of the licence within seven days of such change taking place.

10. **CONVICTIONS**

Any licensed driver shall within seven days disclose to the Licensing Officer in writing details of <u>any</u> conviction arising from Court action imposed on him during the period of the licence.

11. RENEWAL

The driver shall, at least two weeks prior to the date of the licence expiry, make application to the Authority for a renewal. If an application for renewal is not received by the renewal date the licence will lapse. A renewal application received more than three weeks after the normal renewal date will be classified as a new application and the appropriate fee and procedure will apply.

Where operations continue after a failure to renew, prosecutions are likely to be authorised without notice. In most cases of non-renewal especially with regard to vehicle licensing the third party insurances are placed in jeopardy.

12. RETURN OF BADGE

The driver shall upon the expiry (without immediate renewal), revocation or suspension of his licence forthwith return to the Council the driver's badge issued to him by the Council when granting the licence. The badge shall remain the property of the Council.

13. <u>VEHICLE LICENCE DISC</u>

- a) The driver shall not drive for hire or reward any unlicensed vehicle, nor any licensed vehicle that is not displaying in the front windscreen a current licence disc for that vehicle.
- b) The driver, unless he is a holder of a Private Hire Vehicle Operator's Licence, shall upon the expiry (without immediate renewal), revocation or suspension of his licence forthwith return to the Council all vehicle licence discs issued to him by the Council.
- c) The licence discs shall remain the property of the Council.

14. CONVEYANCE OF DEAD BODY

If the driver shall knowingly convey in the vehicle the dead body of any person he shall, immediately thereafter, notify the fact to the Environmental Health Officer of the Council.

15. RIGHT OF APPEAL

Anyone with a licence under Local Government (Miscellaneous Provisions) Act 1976 or the Town Police Clauses Act 1847 and aggrieved by any of the conditions attached to the licence may appeal to a Magistrates' Court within twenty-one days of the grant of the licence.

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Appendix C

SOUTH CAMBRIDGESHIRE DISTRICT COUNCIL

Proposed LICENCE CONDITIONS - DRIVERS' LICENCES

It is important that you read these conditions.

As a South Cambridgeshire Private Hire or Hackney Carriage Driver you are <u>NOT</u> permitted to ply for hire in the Cambridge City Boundary or at any of the taxi ranks within that area, which includes the Railway Station. Any person caught doing so will be subject to investigation for breach of licence conditions with the possibility of suspension or revocation of their licence.

1. <u>TOUTING OR SOLICITING</u>

The driver shall not while driving or in charge of a Private Hire Vehicle

- a) Tout or solicit on a road or other public place any person to hire or be carried for hire in any private hire vehicle
- b) Cause or procure any other person to tout or solicit on a road or other public place any person to hire or be carried for hire in any private hire vehicle; or
- c) Accept an offer for the immediate hire of that vehicle while the driver of that vehicle is on a road or other public place except where such offer is first communicated to the driver by telephone or similar device (i.e radio) fitted to that vehicle.

2. CONDUCT OF DRIVER

The driver shall:-

- (a) afford all reasonable assistance with passengers' luggage;
- (b) at all times be clean and respectable in his dress and person and behave in a polite and orderly manner;
- (c) take all reasonable steps to ensure the safety of passengers conveyed in, entering or alighting from the vehicle driven by him;
- (d) not without the express consent of the passengers smoke, drink or eat in the vehicle during the course of a hiring;
- (e) not without the express consent of the passengers play any radio or sound reproducing instruments or equipment in the vehicle other than for the purpose of sending or receiving messages in connection with the operation of the vehicle; and
- (f) at no time cause or permit the noise emitted by any radio or other previously mentioned equipment in the vehicle which he is driving to be a source of nuisance or annoyance to any person, whether inside or outside the vehicle.

3. PASSENGERS

- a) The driver shall not convey or permit to be conveyed in the vehicle a greater number of persons than that prescribed in the licence for the vehicle, provided however, for this purpose.
- b) The driver shall not allow there to be conveyed in the front of any licensed vehicle beside him:
 - i. any child below the age of ten years; or
 - ii. more than one person;

and at all times the driver shall ensure compliance with any relevant regulations regarding seat belt and restraints.

Appendix C: Proposed Driver Licence Conditions

- c) The driver shall not without the consent of the passengers convey or permit to be conveyed any other person in that vehicle.
- d) It is the driver's responsibility to ensure that for every journey there is appropriate third party insurance cover in the event of all passengers' personal injury.
- e) *Unless further authorised by the Council in WRITING, this licence does NOT permit there to be conveyed in the vehicle in the course of business at any time any child under the age of 16, or under the age of 18 who has special needs or under the age of 18 who is looked after by a local authority (for residential care only) if the journey is on behalf of a local authority or a self-governing (grant maintained) school or independent school or further education establishment, whether the journey is under contract directly by them or through volunteer or voluntary body directly engaged by them (including foster parents, adoptive parents or childminders) UNLESS in all of such cases there is another accompanying responsible adult in the vehicle at all relevant times.

4. LOST PROPERTY

- a) The driver shall immediately after the end of any journey, or as soon as practicable thereafter, carefully search the vehicle for any property which may have been accidentally left there.
- b) If any property accidentally left in a licensed vehicle by any person who may have been conveyed therein is found by or handed in to the driver, he shall take it as soon as possible and in any event within twenty-four hours if no sooner claimed by or on behalf of its owner to the Chief Executive officer or to the Property Store at Parkside Police Station, Cambridge or to Royston Police Station and leave it in the custody of the Chief Executive or the Officer in charge of the Police Station on their giving a receipt for it.

5. WRITTEN RECEIPTS

The driver shall if requested by the hirer or passenger of a licensed vehicle provide him with a written receipt for the fare paid.

6. <u>FARE TO BE DEMANDED</u>

The driver of a Private Hire vehicle shall not demand from any hirer of a licensed vehicle a fare in excess of any previously agreed for that hiring between the hirer and the operator or, if the vehicle is fitted with a meter and there has been no previous agreement as to the fare, any fare greater than that shown on the face of the taxi meter.

The driver of a Hackney Carriage shall not demand from any hirer of a licensed vehicle any fare greater than that shown on the face of the taxi meter.

7. ANIMALS

The driver shall not convey in any licensed vehicle any animal belonging to or in the custody of himself or the proprietor or operator of the vehicle and he shall ensure that any animal belonging to or in the custody of any passenger is adequately restrained and kept in such a position so as not to distract the driver or otherwise be a cause of danger or nuisance. In the case of hackney carriages guide dogs accompanied by their owners shall be carried free of charge.

The Disability Discrimination Act 1995 – Carriage of Guide, Hearing and other assistance Dogs in Taxis and Private Hire Vehicles came into effect on the 1st April 2001. This act means that no Taxi or Private Hire vehicle in this District may refuse to carry an assistance dog of a passenger, unless they hold a valid medical exemption notice. This exemption order is only issued if you have a medical condition that prevents you from the carriage of animals. Further details can be obtained from The Department of Environment Transport Regions, Zone 1/18, Great Minister House, 76 Marsham Street, London. SW1P 4DR.

Appendix C: Proposed Driver Licence Conditions

7. PROMPT ATTENDANCE (PRIVATE HIRE VEHICLES ONLY)

The driver of a Private Hire Vehicle shall, if he is aware that the vehicle has been hired to be in attendance at an appointed time and place or he has otherwise been instructed by the operator or proprietor of the vehicle to be in attendance at an appointed time and place, punctually attend at that appointed time and place, unless unavoidably delayed or prevented.

8. COPY OF CONDITION

The driver shall at all times when driving any licensed vehicle carry with him a copy of these conditions and shall make it available for inspection by the hirer or any other passenger on request.

9. <u>DEPOSIT OF LICENCE (PRIVATE HIRE VEHICLES ONLY)</u>

If the driver is permitted or employed to drive a Private Hire Vehicle of which the proprietor is someone other than himself, he shall before commencing to drive that vehicle deposit his licence with that proprietor for retention by him until such time as the driver ceases to be permitted or employed to drive the vehicle or any other vehicle of his.

10. CHANGE OF ADDRESS

The licensee driver shall notify the Licensing Officer in writing of any change of his address during the period of the licence within seven days of such change taking place.

11. CONVICTIONS

Any licensed driver shall within seven days disclose to the Licensing Officer in writing details of <u>any</u> conviction arising from Court action imposed on him during the period of the licence.

12. RENEWAL/NEW APPLICATIONS

The driver shall, prior to the date of the licence expiry (see guidance notes for process times for applications, make application to the Authority for a renewal. If an application for renewal is not received by the renewal date the licence will lapse.

Where operations continue after a failure to renew, prosecutions are likely to be authorised without notice. In most cases of non-renewal especially with regard to vehicle licensing the third party insurances are placed in jeopardy.

All new drivers to undertake the DSA (Driving Standards Agency) test before being granted a licence. Existing drivers will be exempt from this requirement unless in individual cases where complaints of bad driving or serious driving offences are committed by existing drivers it is felt appropriate for a driver to take the test to prove they are fit and proper to hold such a licence. A serious driving offence may include persons who have accrued 9 points for totting up offences within a 12 month period.

Any driver obtaining a Private Hire or Hackney Carriage drivers licence with a foreign EU or exchangeable licence as permitted under the Local Government (Miscellaneous Provisions) Act 1976 part II will only be granted a licence for one year. Any subsequent application must be made using a full GB licence.

Applicants from the European Union with permissions to undertake Private Hire or Hackney Carriage type work will be required to submit a certificate of good conduct signed and stamped by the relative embassy. The certificate must be translated into English and delivered as part of the application in an envelope with an untampered seal by the issuing embassy. The certificate must be less than six months old. This will only apply to applicants who cannot provide a full and continuous 5yr residency in the UK.

Appendix C: Proposed Driver Licence Conditions

13. DRIVERS BADGE

The driver shall, when hired display any badge provided by the Council in such a manner as to be plainly visible to customers using the vehicle.

The driver shall upon the expiry (without immediate renewal), revocation or suspension of his licence forthwith return to the Council the driver's badge issued to him by the Council when granting the licence. The badge shall remain the property of the Council.

14. VEHICLE LICENCE DISC

- a) The driver shall not drive for hire or reward any unlicensed vehicle, nor any licensed vehicle that is not displaying in the front windscreen or rear of the vehicle a current licence disc for that vehicle.
- b) The driver, unless he is a holder of a Private Hire Vehicle Operator's Licence, shall upon the expiry (without immediate renewal), revocation or suspension of his licence forthwith return to the Council all vehicle licence discs issued to him by the Council.
- c) The licence discs shall remain the property of the Council.

15. CONVEYANCE OF DEAD BODY

If the driver shall knowingly convey in the vehicle the dead body of any person he shall, immediately thereafter, notify the fact to the Corporate Manager – Health & Environmental Services of the Council.

16. <u>HEALTH AND MEDICAL CONDITIONS</u>

The driver hereby licensed shall within 7 days or as soon as practicable thereafter disclose to the Council in writing any medical condition which be would likely to adversely affect his/her ability to drive during the period of the licence.

17. FAILURE TO COMPLY WITH CONDITIONS

Failure to comply with any of these conditions may result in the Council suspending, revoking or refusing to renew the licence and in certain circumstances prosecution.

18. RIGHT OF APPEAL

Anyone with a licence under Local Government (Miscellaneous Provisions) Act 1976 or the Town Police Clauses Act 1847 and aggrieved by any of the conditions attached to the licence may appeal to a Magistrates' Court within twenty-one days of the grant of the licence.

Jan07 mb